In the three decades after World War II, workers and stockholders shared equitably in the nation’s growing wealth. But over the last several decades, this fair gainsharing has diminished as the power of the stock market, in the form of institutional investors, has grown as the comparative voice and leverage of workers has declined. As a result of these and other factors, a much greater share of the gains from increased corporate profitability and productivity has gone to stockholders and top management, on the one hand, and much less to employees, on the other. Contributing to this divide has been a push to tie top management pay to total stockholder return and to create incentives for management to deliver returns to stockholders, even if that requires decreasing the share that the workers primarily responsible for corporate success receive. The resulting economic insecurity and inequality have caused demands for serious change in corporate governance to give greater weight to the interests of workers. In this article, we focus on one practical way to move toward that worthy goal: reconceiving the compensation committee. A reconceived compensation committee would focus on the company’s entire workforce—not just senior management—and have the responsibility for overseeing management’s implementation of an effective system to compensate workers fairly, ensuring they receive a fair share when corporate productivity and profitability increase, and analyzing what allocation of compensation within the company’s workforce would provide the greatest motivation to encourage corporate success. To accomplish this, compensation committees would be expected to understand the nation’s, the industry’s, and the company’s traditional gainsharing practices among workers, stockholders, and top management and develop and implement a corporate strategy to ensure that gainsharing is equitable. By doing so, compensation committees would also be able to more rationally set top executive compensation and establish metrics for top management and key personnel involved in gatekeeping functions that are tied to
good EESG practices and not just to stock price. The reconceived compensation committee should also be the committee charged with compliance and EESG responsibilities in the areas most important to workers, including not only worker pay and benefits but also safety, racial and gender equality, sexual harassment and inclusion, and training and promotion policies. Not only that, the reconceived compensation committee should monitor company practices in its supply chain to ensure that the company’s adopted policies regarding fair treatment of workers extend to workers employed by company contractors. By this evolutionary means that builds on the existing American corporate governance system, important strides can be taken toward making our capitalist system work better for the people most critical to its success: workers.

INTRODUCTION

Growing inequality and economic insecurity over the past two decades have enhanced pressure on corporate boards to address the decline in gainsharing between employees, on the one hand, and top management and stockholders, on the other. During this era, top executive pay and stockholder returns have soared as company profits have risen, but the pay for ordinary workers has stagnated. This is leading to calls for serious changes in corporate governance to give workers more voice and, more generally, to hold corporations more accountable for how they treat all their stakeholders, not just those who own stock. As for workers, there is an increased focus on ensuring that corporations

1. Alex Edmans, What’s Right, What’s Wrong, and What Could Be Fixed?, GRESHAM COLL. (Dec. 12, 2018), https://s3-eu-west-1.amazonaws.com/content.gresham.ac.uk/data/binary/3193/2018-12-12_AlexEdmans_ExecutivePay-T.pdf (“In the US, the average S&P 500 CEO earned $14 million in 2017, 361 times the average worker—compared to a ratio of only 42 in 1980.”); Lawrence Mishel & Julia Wolfe, CEO Compensation Has Grown 940% Since 1978, ECON. POL’Y INST. (Aug. 14, 2019), https://www.epi.org/files/pdf/171191.pdf (“From 1978 to 2018, CEO compensation grew by 1,007.5% (940.3% under the options-realized measure), far outstripping S&P stock market growth (706.7%) and the wage growth of very high earners (339.2%). In contrast, wages for the typical worker grew by just 11.9%.”). This stagnation of workers’ pay came at a time when both productivity and education levels of the average worker were rising. The Productivity—Pay Gap, ECON. POL’Y INST. (July 2019), https://www.epi.org/productivity-pay-gap/ (“From 1979 to 2018, net productivity rose 69.6 percent, while the hourly pay of typical workers essentially stagnated—increasing only 11.6 percent over 39 years (after adjusting for inflation).”); U.S. Population More Educated Than Ever Before, U.S. CENSUS (July 31, 2019), https://www.census.gov/library/stories/2018/07/educational-attainment.html. This means that, although Americans are working more productively than ever, the fruits of their labors have primarily accrued to those at the top and to corporate profits, especially in recent years.

2. For example, Senator Elizabeth Warren’s Accountable Capitalism Act would require at least 40 percent of directors to be elected by workers. Accountable Capitalism Act, S. 3348, 115th Cong. (2018) [hereinafter Accountable Capitalism Act]. Likewise, Senator Tammy Baldwin and others have introduced the Reward Work Act, which would require employees to hold one-third of board seats in any company that is publicly traded. Reward Work Act, S. 2605, 115th Cong. (2018). And Senators Schumer and Sanders have called for prohibiting buybacks unless a company pays all of its workers at least $15 per hour. Chuck Schumer & Bernie Sanders, Limit Corporate Stock Buybacks, N.Y. TIMES (Feb. 3, 2019), https://www.nytimes.com/2019/02/03/opinion/chuck-schumer-bernie-sanders.html (“Our bill will prohibit a corporation from buying back its own stock unless it invests in workers and communities first, including things like paying all workers at least $15 an hour, providing seven days of paid sick leave, and offering decent pensions and more reliable health benefits.”).

3. Senator Warren’s Accountable Capitalism Act, for example, would require—in substance—that every American business with sales over $1 billion become like a Delaware public benefit corporation
operate workplaces in which sexual harassment and discrimination on the basis of race, gender, or sexual orientation are not tolerated and where inclusion and diversity are promoted. 4 A company cannot be a good corporate citizen without being fair to the stakeholders fundamentally important to its success: its employees. That reality should be clear with the new buzzword that refers to the need for corporations to be socially responsible: ESG for environmental, social, and governance. Right now, employees are denied their own letter and said to be buried in the “S.” 5 We believe that employee concerns are of paramount importance to the question of whether a corporation is functioning in a way that is positive for society. To make the importance of employees inescapable and as prominent as it should be, we refer to EESG—the initial and extra “E” referring to employees.

Too little, however, has been done to help boards of directors and managers sensibly address society’s demand for a higher level of responsibility and to identify methods for them to set up efficient and effective board and management structures that enable them to implement sustainably profitable business strategies while conducting business in a manner that is fair to all their stakeholders. In this article, we focus on one aspect of this issue—employees—and how a reconceived compensation committee might better position corporate boards and managers to do better by the people whose hard work is of critical importance.


4. For an overview of corporate law’s relevance to addressing sexual harassment in the workplace and the boardroom, see generally Daniel Hemel & Dorothy S. Lund, Sexual Harassment and Corporate Law, 118 Colum. L. Rev. 1583 (2018).


Electronic copy available at: https://ssrn.com/abstract=3619273
for wealth creation in our society. By helping to do so, reconceived compensation committees could restore greater faith in our market system, reduce pressures for more intrusive government regulation, and create more durably valuable businesses.6

In the pages that follow, we explain why boards of directors are facing increasing pressure to become directly involved in issues concerning employee pay and fair treatment and why it is most efficient and effective to respond to that pressure by reconceiving the compensation committee’s role.7 We then conclude with some practical suggestions for how a reconceived compensation committee might organize its duties to promote fair treatment of and fair gainsharing with its workforce.

I. A DECLINE IN GAINSHARING WITH WORKERS AND CORRESPONDING INCREASE IN ECONOMIC INEQUALITY AND INSECURITY DRIVE A DEMAND FOR BOARD-LEVEL ATTENTION TO FAIR TREATMENT OF EMPLOYEES—AND SO DO CONCERNS ABOUT SEXUAL HARASSMENT AND INCLUSION

It is indisputable that, over the last forty years, profound changes have occurred in the gainsharing between employees of large business entities, on the one hand, and their stockholders and top management, on the other, which characterized the period from the end of World War II until the 1970s. That

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6. We recognize that under Delaware law, the nation’s leading body of corporate law, directors may only consider the interests of other stakeholders, such as workers, instrumentally in their pursuit of the best interests of stockholders. The holding in the famous case of Revlon makes it clear that stakeholder-related decisions must be rationally related to the best interests of stockholders. Revlon, Inc. v. MacAndrews & Forbes Holdings, 506 A.2d 173, 176 (1986) (“[W]hile concern for various corporate constituencies is proper when addressing a takeover threat, that principle is limited by the requirement that there be some rationally related benefit accruing to the stockholders.”). But there remains wide discretion under Delaware law for boards to balance the interests of stakeholders and stockholders in pursuit of sustainable growth, and of course, no stakeholder group is more exposed to the risk of a company not being sustainably profitable than its workers because they take on far more nondiversifiable risk. See TW Servs., Inc. v. SWT Acquisition Corp., Nos. 10427, 10298, 1989 WL 20290, at *7 (Del. Ch. 1989) (Allen, C.) (“[D]irectors, in managing the business and affairs of the corporation, may find it prudent (and are authorized) to make decisions that are expected to promote corporate (and shareholder) long run interests, even if short run share value can be expected to be negatively affected, and thus directors in pursuit of long run corporate (and shareholder) value may be sensitive to the claims of other ‘corporate constituencies.’ Thus, broadly, directors may be said to owe a duty to shareholders as a class to manage the corporation within the law, with due care and in a way intended to maximize the long run interests of shareholders.”).

7. In another piece, one of us proposes a comprehensive set of regulatory strategies to address this issue. See Leo E. Strine, Jr., Toward Fair and Sustainable Capitalism: A Comprehensive Proposal to Help American Workers, Restore Fair Gainsharing Between Employees and Shareholders, and Increase American Competitiveness by Reorienting Our Corporate Governance System Toward Sustainable Long-Term Growth and Encouraging Investments in America’s Future (U. Pa. Inst. L. & Econ., Research Paper No. 19-39, 2019), https://ssrn.com/abstract=3461924. Our advocacy of a reconceived compensation committee should be understood as a complement to, and not a substitute for, essential action on other fronts, such as restoring the promise and intended purpose of the National Labor Relations Act and raising the minimum wage to a living wage. That is, our proposal is intended to act in concert with other needed initiatives to give more voice to workers and to provide incentives and requirements for corporations to pay and otherwise treat employees more fairly.
prior era was seen, both in the United States and in many of its OECD ally nations, as a remarkable period of economic success, during which the gains from a market-based economy were shared more broadly. A stable middle class emerged, and many were lifted into prosperity.

Yet as the economy globalized but the domestic rules of the game that encouraged this gainsharing did not, the power of one corporate constituency—stockholders—grew immensely as that of labor and communities declined. As labor unions waned in influence, powerful institutional investors reaggregated equity capital and began to exert enormous pressure on public companies to be

8. Bertrall L. Ross II, Addressing Inequality in the Age of Citizens United, 93 N.Y.U. L. REV. 1120, 1131–32 (2018) (“The era of declining economic inequality . . . was rather remarkable. The share of total income accruing to the top 1% declined from about 24% in the mid-1920s to a low of about 9% in the early 1970s.”); Anne Applebaum, The Lure of Western Europe, 66 N.Y. REV. BOOKS 3 (June 6, 2019) (book review) (“In the early years, this gigantic and unprecedented experiment in democracy and integration brought immediate benefits for all of the members of the West. What the French called les trentes glorieuses—the thirty years of steady growth and expansion of social benefits from the 1940s to the 1970s—had its echo elsewhere in the bloc. Germany had its Wirtschaftswunder, led by Adenauer’s finance minister, Ludwig Erhard; Italy had its boom economico, an extraordinary transformation that saw incomes double and triple within a generation. Even in the dictatorships of the Iberian Peninsula, which did not join European institutions until the 1970s, postwar growth was remarkable: in Spain, GDP per capita rose by a factor of ten between 1960 and 1975. Growth and industrialization were accompanied by a parallel growth in social benefits: universal health care, free education, and government safety nets became the norm everywhere in Western Europe.”).

9. After the passage of the several labor-related laws as part of FDR’s New Deal, the percentage of employees who were union members jumped from 11 percent in 1933 to 26 percent in 1940. Michael L. Wachter, Labor Unions: A Corporatist Institution in a Competitive World, 155 U. PA. L. REV. 581, 604–05 (2007). The level of union density remained roughly constant for the next forty years. MEGAN DUNN & JAMES WALKER, U.S. BUREAU LAB. STATS., UNION MEMBERSHIP IN THE UNITED STATES 2 (2016), https://www.bls.gov/spotlight/2016/union-member-in-the-united-states/pdf/union-membership-in-the-united-states.pdf (“[T]he union membership rate was 20.1 percent in 1983.”). But starting in the 1980s and accelerating thereafter, union membership has declined such that today only 11.1 percent of employees are in unions, and most union membership decline has come from private sector—not public sector—unions. Id. (“In 2015, there were 7.6 million union members in the private sector, 4.4 million fewer than in 1983. Public-sector union membership, however, has remained fairly constant over time; in 2015, there were 7.2 million public-sector union members, 1.5 million more than in 1983.”). Although several events have caused union membership to decline, including the rise of right-to-work laws, globalization combined with a stockholder-centric worldview of most U.S. corporations has also played a key role. Because globalized free trade has allowed companies to locate operations anywhere, but a lack of globalized labor standards has allowed those same companies to pay their foreign workers less under poorer working conditions, many U.S. companies have outsourced union jobs to foreign countries that do not allow their workers to bargain and have failed to protect their workers from abhorrent working conditions. David Autor et al., The China Shock: Learning from Labor Market Adjustment to Large Changes in Trade, 8 ANN. REV. ECON. 205, 206 (2016) (“Of course, introductory trade theory also teaches us that international trade is not generally Pareto improving. . . . ”); International trade tends to make low-skilled workers in the United States worse off—not just temporarily, but on a sustained basis.”); Julien Martin & Isabell Mejean, Low-Wage Country Competition and the Quality Content of High-Wage Country Exports, 93 J. INT’L ECON. 140, 141 (2014) (finding that “competition from low-wage countries [is] leading developed countries to specialize within industries in the production of higher quality goods,” suggesting that low-skill or low-wage workers in high-income countries are harmed by free trade); AFL-CIO, RESPONSIBILITY OUTSOURCED: SOCIAL AUDITS, WORKPLACE CERTIFICATION AND TWENTY YEARS OF FAILURE TO PROTECT WORKER RIGHTS 9 (2014), https://aflcio.org/sites/default/files/2017-03/CSReport.pdf (“Since at least the 1980s, major multinationals have become more globalized, building ever-longer, more flexible and complex globalized supply chains while avoiding
responsive to their desires for immediate returns. To this end, these institutions demanded that top executives be paid in ways that encouraged them to

whenever possible the limits placed on them by the state and unions. Since the 1990s, this only has accelerated. As manufacturing work has left countries in which there were laws, collective bargaining and other systems in place to reduce workplace dangers, jobs instead have gone to countries with inadequate laws, weak enforcement and precarious employment relationships with limited workers’ voices to defend day-to-day worker interests or raise the alarm before disaster strikes. The improvements made in an earlier era in industrialized countries were achieved by unions, collective bargaining and state regulation. Yet workers, the supposed beneficiaries of these current CSR programs, rarely have much of a role in the CSR monitoring and certification system as it currently exists.);


10. During the 1950s and 1960s, institutional investors represented a small fraction of stockholders. Luis A. Aguilar, Comm’t, U.S. Sec. & Exch. Comm’n, Institutional Investors: Power and Responsibility (Apr. 19, 2013), https://www.sec.gov/news/speech/2013-spch041913lahtm (“The proportion of U.S. public equities managed by institutions has risen steadily over the past six decades, from about 7 or 8% of market capitalization in 1950, to about 67% in 2010.”). Today, they are the dominant stockholders. Id. (“In 2009, institutional investors owned in the aggregate 73% of the outstanding equity in the 1,000 largest U.S. corporations.”); John C. Coates, IV, The Future of Corporate Governance Part I: The Problem of Twelve (Harv. Pub. L. Working Paper No. 19-07, 2018), https://papers.ssrn.com/sol3/papers.cfm?abstract_id=3247337 (“The ‘Big Three,’ as they are known—Vanguard, State Street, and BlackRock—controlled approximately 15% of the S&P 500 in 2017—a much greater share of U.S. public companies than any three single investors have ever previously done.”); John D. Morley, Too Big to Be Activist, 82 S. CAL. L. REV. 1407, 1409-10 (2019) (“If we combined the holdings of Vanguard, BlackRock, and State Street, they would collectively be the largest shareholder in 88 percent of all firms on the S&P 500. BlackRock and Vanguard manage one of the ten largest stakes in 65 percent of all publicly traded firms, State Street in 35 percent, and Fidelity in 28 percent. As of March 2016, BlackRock was the beneficial owner of 5 percent or more of the stock of 2,632 different companies—more than half of all publicly listed companies in the United States. Vanguard and Fidelity controlled 5 percent or more of 1,855 and 1,309 publicly listed companies, respectively.”). And they have used their increased heft to advocate for increased power for stockholders. See, e.g., Cydney S. Posner, Proxy Access and Leverage, Harv. L. SCH. F. ON CORP. GOVERNANCE (Oct. 21, 2019), https://corpgov.law.harvard.edu/2019/10/21/proxy-access-and-leverage/ (documenting NYC Comptroller Scott Stringer’s successful push for proxy access at companies in which the New York City Pension Plan invests). The more concentrated nature of the corporate stockholder base has seen its power increase at the same time that labor’s membership and overall power has waned. Andy Green, Christian E. Weller & Malkie Wall, Corporate Governance and Workers, CTR. AM. PROGRESS (Aug. 14, 2019), https://www.americanprogress.org/issues/economy/reports/2019/08/14/473095/corporate-governance-workers (“Worker power over corporations [in the 1950s, 1960s, and 1970s] was substantially assisted by the relative inability of Wall Street to make demands on a company’s returns. Investors overall tended to be far more dispersed, with retail investors a larger percentage of shareholders in companies than today. Those retail shareholders tended to be more passive in their demands on company management than the institutional shareholders of more recent times. Although this was not without costs on corporate performance and executive accountability, it cleared the way for other actors, outlined above, to exert greater demands on boards and management.” (citing L. Josh Bivens & Christian E. Weller, The "Job-Loss" Recovery: Not New, Just Worse, 40 J. ECON. ISSUES 603 (2006))).
be an instrument of the stock market, even if that hurt the company’s other constituencies, including workers. This shift came at a time when businesses already had to address competition from nations with low-wage workforces.

11. Victor Fleischer, The Executive Paycheck Myth, N.Y. TIMES (Nov. 4, 2015), https://www.nytimes.com/2015/11/05/business/dealbook/the-executive-paycheck-myth.html (observing that, during the 1980s, effort from corporate buyout specialists and other investors pushed boards “to align the executives’ fortunes with those of the shareholders. The measure of a chief executive was the price of a company’s common stock, then and forever more.”); Brian J. Hall & Jeffrey B. Liebman, Are CEOs Really Paid Like Bureaucrats?, 113 Q.J. ECON. 653, 654 (1998) (‘producing’ a precise and comprehensive measure of the relationship between firm performance and CEO pay and [ ] document[ing] the large increase in CEO holdings of stock and stock options that occurred between 1980 and 1994”). In the latter part of the twentieth century, institutional investors increasingly argued for top corporate management to be paid in forms of equity, like stock options, that would give them an incentive to increase the company’s stock price and align their interests with stockholders. Michael C. Jensen & Kevin J. Murphy, CEO Incentives—It’s Not How Much You Pay, But How, HARV. BUS. REV. (June 1990) (arguing that top executives should have substantial equity ownership in the companies they manage to align their priorities with those of stockholders); Tod Perry & Marc Zennor, CEO Compensation in the 1990s: Shareholder Alignment or Shareholder Expropriation?, 35 WAKE FOREST L. REV. 123, 127 (2000) (highlighting the role institutional investors, including CalPERS, played in tying executive compensation to stock price performance). By now, that thinking is mainstream among institutional investors and the largest of them—BlackRock, State Street, and Vanguard—all now advocate for executive pay that is tied to stockholder returns. See BLACKROCK INVESTMENT STEWARDSHIP: GLOBAL CORPORATE GOVERNANCE & ENGAGEMENT PRINCIPLES 7 (Jan. 2020), https://www.blackrock.com/corporate/literature/fact-sheet/blk-responsible-investment-engprinciples-global.pdf (“BlackRock believes that there should be a clear link between variable pay and company performance that drives shareholder returns.”); Global Proxy Voting and Engagement Principles, STATE ST. GLOB. ADVISORS (Mar. 2019), https://ssga.com/investment-topics/environmental-social-governance/2019/03/proxy-voting-and-engagement-guidelines-principles.pdf (“We may oppose remuneration reports where pay seems misaligned with shareholders’ interests.”); Proxy Voting Guidelines for U.S. Portfolio Companies, VANGUARD (Apr. 1, 2019), https://about.vanguard.com/investment-stewardship/portfolio-company-resources/proxy_voting_guidelines.pdf (“Appropriately designed stock-based compensation plans, administered by an independent committee of the board and approved by shareholders, can be an effective way to align the interests of long-term shareholders with the interests of management, employees, and directors.”). Executive compensation focused on stockholder returns remains pervasive despite the growing emphasis on ESG. Vijay Govindarajan & Anup Srivastava, We Are Nowhere Near Stakeholder Capitalism, HARV. BUS. REV. (Jan. 30, 2019), https://hbr.org/2020/01/we-are-nowhere-near-stakeholder-capitalism (“CEOs continue to be hired, fired, and compensated based on metrics, such as revenues, profits, and share prices. Fund managers, who make investment decisions on behalf of dispersed investors, continue to be rewarded based on how their investments performed relative to the market. The board of directors continue to be selected by shareholders to protect their interests. So, how likely is it that a CEO would get up one day and suddenly change his or her focus from revenues, profits, and stock prices toward wider Environmental, Social, and Governance (ESG) goals? Some CEOs might, but for most, the predominant objective would continue to be to maximize shareholder value while keeping ESG objectives in mind, instead of the other way around.”).

12. Mishel & Wolfe, supra note 1 (“This escalation of CEO compensation, and of executive compensation more generally, has fueled the growth of top 1.0% and top 0.1% incomes, leaving less of the fruits of economic growth for ordinary workers and widening the gap between very high earners and the bottom 90%.”); Karen Brettell, David Gaffen & David Rohde, Stock Buybacks Enrich the Bosses Even When Business Sags, REUTERS (Dec. 10, 2015), https://www.reuters.com/investigates/special-report/usa-buybacks-pay/ (“As corporate America engages in an unprecedented buyback binge, soaring CEO pay tied to short-term performance measures like EPS is prompting criticism that executives are using stock repurchases to enrich themselves at the expense of long-term corporate health, capital investment and employment.”); Annie Lowrey, Are Stock Buybacks Starving the Economy?, ATLANTIC (July 31, 2018), https://www.theatlantic.com/ideas/archive/2018/07/are-stock-buybacks-starving-the-economy/566387 (observing that low-wage industries aggressively buy back stock when those same dollars could go to fund pay increases for workers).
and minimal environmental and other regulatory constraints, and when offshoring production of even service jobs became a standard managerial tactic.13

The causal story is complex, but the underlying decline in gainsharing is indisputable. During the period before the 1980s, when corporate profits increased, companies shared the gains between their workers (in the form of pay raises and other forms of compensation, including retirement and health benefits) and stockholders (in the form of higher dividends and other forms of payouts).14 During the 1950s, 1960s, and 1970s, corporate executives “saw their role as one of balancing the interests of various groups that touched their companies—customers, employees, suppliers, shareholders, and the community at large.”15 This manifested itself most clearly in the connection between worker productivity and wages during this period. From 1948 to 1979, worker productivity grew by 108.1 percent and wages grew in rough tandem by 93.2 percent.16 That is, as workers’ productivity enhanced the value of the corporate enterprise, they shared in the benefits of those productivity gains. Top executives were much better paid than the typical worker, but at a ratio that was merely substantial, not astronomical. For example, the CEO-to-worker pay ratio was twenty to one in 1965.17 And stockholders also reaped good returns during this era of fairer gainsharing, as the S&P 500 rose 603 percent from 1948 to 1979. In other words, when a company succeeded, so did its workers, and in many ways so did the communities in which the company operated.18


16. The Productivity—Pay Gap, supra note 1. Indeed, “[c]ensus family income data show that from the late 1940s to the early 1970s, incomes across the distribution grew at nearly the same pace.” Stone et al., supra note 14.


18. See, e.g., 54 Years After Closing, Studebaker’s Impact Still Visible in South Bend, S. BEND TRIB. (May 5, 2017), https://www.southbendtribune.com/news/studebaker/years-after-closing-studebaker-s-impact-still-visible-in-south/article_4cc67c96-2eb3-11e7-933e-37b00c9b43aa.html (documenting South Bend’s growing prosperity as Studebaker moved in and built a plant and its slow and steady decline since Studebaker left the city in the 1960s); Salena Zito, The Day that Destroyed the Working Class and Sowed the Seeds of Trump, N.Y. POST (Sept. 16, 2017), https://nypost.com/2017/09/16/the-day-that-destroyed-the-working-class-and-sowed-the-seeds-for-trump/ (documenting the negative effects the massive layoffs in the steel industry during the 1970s had on Youngstown, Ohio); see also Steven Pearlstein, When Shareholder Capitalism Came to Town, AM. PROSPECT (Apr. 19, 2014), https://prospect.org/economy/shareholder-capitalism-came-town (observing that in the 1950s and 1960s, companies’ wealth was used to benefit stockholders, workers, and the communities in which they operated, but noting that this began to decline in the 1970s).
Since the 1980s, however, that gainsharing has eroded. During that period, when company productivity and profitability increased, a much higher percentage of the gain went to the stockholders and one small class of workers—top management. The numbers are stark. From 1979 to 2018, worker productivity rose by 69.6 percent, but the wealth created by these productivity gains went predominately to executives and stockholders, with worker pay rising by only 11.6 percent, while CEO compensation grew by 940 percent.19 In terms of the disparity between the average worker and stockholders, the movement was even more profound: stockholders began taking a huge slice of the pie, with the S&P 500 gaining over 2,200 percent from 1979 to 2018.

One of the factors contributing to this substantial change in the gainsharing between workers and stockholders is that institutional investors successfully pressed for executive compensation systems linking top management’s fate to delivering for one constituency in particular—stockholders—and decoupling them from the rest of the workforce. The focus in particular was on tying top management pay to some form of total stock return.20 Incentives matter, and powerful ones in particular. When senior management is rewarded for delivering for one corporate constituency, it is unsurprising when that constituency sees the rewards for improved corporate performance largely directed toward it.21 This

19. The Productivity—Pay Gap, supra note 1. And although in recent decades top management’s compensation has heavily shifted toward stock-based payments, the ratio of CEO cash compensation to the cash compensation of the average worker has nonetheless grown from 28 to 1 in 1970 to 115 to 1 in 2005. Kevin J. Murphy & Jan Zabojnik, Managerial Capital and the Market for CEOs 1 (May 8, 2007) (unpublished manuscript available at https://papers.ssrn.com/sol3/papers.cfm?abstract_id=984376). These numbers also fail to account for the fact that during this time, the number of American workers receiving secure retirements in the form of pension plans (or more precisely, defined benefit plans) plummeted. See Monique Morrissey, Private-Sector Pension Coverage Falls by Half Over Two Decades, ECON. POL’Y INST. (Jan. 11, 2013), https://www.epi.org/blog/private-sector-pension-coverage-decline/.


21. See Nuno Fernandes, Miguel A. Ferreira & Kevin J. Murphy, Are U.S. CEOs Paid More? New International Evidence, 26 REV. FIN. STUD. 323, 356 (2013) (“CEOs in firms with high institutional ownership are pressed to perform. . . . Therefore, institutional ownership causes the CEO to take some actions that he would not have taken otherwise (e.g., working harder, downsizing, shareholder distributions, selling the firm).”); F. Scott Bentley, Ingrid S. Fulmer & Rebecca R. Kehoe, Payoffs for Layoffs? An Examination of CEO Relative Pay and Firm Performance Surrounding Layoff Announcements,
tilt in gainsharing toward stockholders and top management, on the one hand, and the bulk of corporate workers, on the other, has generated growing economic inequality and a general anxiety among working people that our system of capitalism is now stacked against them.

The resulting anxiety led, in part, to a 2016 election in which several of the states hardest hit by this change favored the one general election candidate who spoke directly about economic insecurity—Donald J. Trump. In the

22. In 1968, the top five percent of households earned 16 percent of total income; today, that number is 23 percent. Katherine Schaeffer, 6 Facts About Economic Inequality in the U.S., PEW RES. CTR. (Feb. 7, 2020), https://www.pewresearch.org/fact-tank/2020/02/07/6-facts-about-economic-inequality-in-the-u-s. “[B]eginning in the 1970s, income disparities began to widen, with income growing much faster at the top of the ladder than in the middle or bottom. . . .” From 1979 to 2007 (just before the financial crisis and Great Recession), average income after transfers and taxes quadrupled for the top 1 percent of the distribution. The increases were much smaller for the middle 60 percent and bottom 20 percent of the distribution.” Stone et al., supra note 14. The real median household income since 1984 has grown by only 22 percent while the top one percent’s income has grown by over 180 percent. Emmanuel Saez & Gabriel Zucman, Wealth Inequality in the United States Since 1913: Evidence from Capitalized Income Tax Data 50 tbl. 2 (NBER Working Paper Series No. 20625, 2014), https://www.nber.org/papers/w20625.pdf. And workers’ current average hourly wage—$22.65—has not seen any material improvement since the mid-1970s. Drew DeSilver, For Most U.S. Workers, Real Wages Have Barely Budge in Decades, PEW RES. CTR. (Aug. 7, 2018), https://www.pewresearch.org/fact-tank/2018/08/07/for-most-us-workers-real-wages-have-barely-budged-for-decades/ (“After adjusting for inflation, however, today’s average hourly wage has just about the same purchasing power it did in 1978, following a long slide in the 1980s and early 1990s and bumpy, inconsistent growth since then. In fact, in real terms, average hourly earnings peaked more than 45 years ago: The $4.03-an-hour rate recorded in January 1973 had the same purchasing power that $23.68 would today.”).


24. President Trump’s victory was due, in part, to victories in Michigan, Ohio, and Wisconsin, three states that have the greatest amount of factory jobs at risk due to the increasing pressures of globalization to outsource. See John W. Schoen, Factory Slowdown Hits These States Hardest, CNBC (Jan. 28, 2016), https://www.cnbc.com/2016/01/28/factory-slowdown-hits-these-states-hardest.html; see also Robert Griffin & Ruy Teixeira, The Story of Trump’s Appeal: A Portrait of Trump Voters, DEMOCRACY FUND 8 (June 2017), https://www.votertrendgroup.org/publication/story-of-trumps-appeal/ (“Among general election voters, Trump supporters were twice as likely as Clinton supporters
EU, nativist arguments of the kind President Trump made also became prevalent as some blamed the growing inequality on immigrants and sought to shut down borders. Most notably, Brexit symbolized this concern.25

Within the realm of corporate governance itself, less nativist voices began to call for reforms that were grounded in the intuition that a material source of the change in gainsharing was the substantial increase in the power of stockholders over public companies26 and the substantial decrease in the power of workers’ voices.27 These voices sought a restoration of the framework that characterized the New Deal and European Social Democratic approaches to capitalism and, among other things,28 sought to reform the power to have said their personal finances were getting worse (52 to 26 percent) and four times as likely to have said the economy was getting worse (59 to 15 percent). And on both of these questions, 40 percent of Obama to Trump switchers thought things were getting worse.”; Adam Tooze, Shockwave, LONDON REV. BOOKS (Apr. 16, 2020), https://www.lrb.co.uk/the-paper/v42/n08/adam-tooze/shockwave (“The mini-recession in US manufacturing that hit industrial regions like Michigan and Wisconsin was an underappreciated factor in setting the stage for Trump’s surprise victory in 2016.”).  


26. In this new stockholder-centric governance world, activist investors were a major force in pushing for corporate strategies likely to involve layoffs and other efforts to reduce compensation expenses for the benefit of stockholders. Diane Del Guercio & Jennifer Hawkins, The Motivation and Impact of Pension Fund Activism, 52 J. FIN. ECON. 293 (1999) (finding that firms targeted by activists are more likely to conduct layoffs); Alon Brav, Wei Jiang & Hyunseob Kim, The Real Effects of Hedge Fund Activism: Productivity, Asset Allocation, and Labor Outcomes (NBER Working Paper No. 17517, 2011), https://www.nber.org/papers/w17517.pdf (finding that after an activist intervenes in a stock, there is a “decline in work hours and stagnation in wages post-intervention”).  

27. During this era, there has been a sharp decline in unionization, especially in the United States. See supra note 9 (collecting data on the decline in union density). As one response to this decline in labor influence, there have been increasing calls for more worker leverage within the context of the corporation itself. See, e.g., Ewan McGaughey, Democracy in America at Work: The History of Labor’s Vote in Corporate Governance, 42 SEATTLE U. L. REV. 697 (2019) (calling on states to adopt corporate laws that allow, or mandate, workers having a role on a company’s board of directors); Susan R. Holmberg, Workers on Corporate Boards? Germany’s Had Them for Decades, N.Y. TIMES (Jan. 6, 2019), https://www.nytimes.com/2019/01/06/opinion/warren-workers-boards.html (“These proposals [for co-determination] are part of a fundamental rethinking of whom corporations should serve, but they are not new. American companies were once run with the interests of people other than just shareholders—workers, customers, the public—in mind.”); Lenore Palladino, Worker Representation on U.S. Corporate Boards (Nov. 7, 2019) (unpublished manuscript available at https://papers.ssrn.com/sol3/papers.cfm?abstract_id=3476669) (arguing that workers should have representation on corporate boards).  

28. These advocates also typically call for labor law reform to restore the intended effectiveness of the NLRB; the fulfillment of Franklin Roosevelt’s and others’ vision that the international trading regime would include protections for labor and the environment; and a stronger regulatory regime to limit corporate externalities harming the environment, consumers, workers, and communities. See Kate Andrias, The New Labor Law, 126 YALE L.J. 2 (2016) (making the case for sectoral bargaining); Hiba Hafiz, Picketing in the New Economy, 39 CARDOZO L. REV. 1845 (2018) (discussing improvements to the NLRB in light of the gig economy); Julius G. Getman, The NLRB: What Went Wrong and Should We Try to Fix It, 64 EMORY L.J. 1495 (2015) (calling for changes to the NLRB to overturn a doctrine that gives employers the right to not only hire scabs but give them superior rights to those of striking workers); Benjamin I. Sachs, Enabling Employee Choice: A Structural Approach to the Rules of Union
dynamic within the corporate polity itself to enhance worker-shareholder voice.29

Notable examples of this include two bills introduced in Congress, the Accountable Capitalism Act and the Reward Work Act, both of which call for the United States to embrace a form of codetermination and to require large business entities to allocate a percentage of the board of directors elected in some way by the workers.30 In the United Kingdom, the new corporate governance code requires that public companies either have a director elected by the workforce, a director charged with advocating for the workforce, or a board

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committee with the responsibility for addressing the well-being of the company’s employees.31

The heightened scrutiny of whether our capitalist system has been working as well as it should for the many was also a major motivating force behind the Business Roundtable’s (“BRT’s”) revised statement on corporate governance, which voiced recognition that it was the responsibility of corporate leadership to treat all of the corporation’s stakeholders fairly. In particular, the new BRT guidance made plain that consideration of employee well-being and fair compensation was a central issue for corporate management:

We commit to . . . [i]nvesting in our employees. This starts with compensating them fairly and providing important benefits. It also includes supporting them through training and education that help develop new skills for a rapidly changing world. 
We foster diversity and inclusion, dignity and respect.32

This focus on fair gainsharing has only made top management compensation an even more controversial subject. After decades during which institutional investors pushed relentlessly for senior executives to be paid in forms of compensation that placed a priority on pumping up the stock price—and succeeded in having those executives profoundly change the gainsharing split between workers, who were already adversely affected by globalization, and stockholders in the stockholders’ favor—institutional investors are now recognizing that concern for all stakeholders, including employees, must be central to any corporation that is going to generate sustainable wealth and play a positive role in society.33

31. FIN. REPORTING COUNCIL, UK CORP. GOVERNANCE CODE 5 (July 2018), https://www.frc.org.uk/getattachment/88bd8c45-50ea-4841-95b0-d2f4f48069a2/2018-UK-Corporate-Governance-Code-FINAL.pdf (“For engagement with the workforce, one or a combination of the following methods should be used: [1] a director appointed from the workforce; [2] a formal workforce advisory panel; [or 3] a designated non-executive director.”).

32. Statement on Corporate Purpose, BUS. ROUNDTABLE (Aug. 19, 2019), https://opportunity.business-roundtable.org/wp-content/uploads/2020/03/BRT-Statement-on-the-Purpose-of-a-Corporation-with-Signatures.pdf (“We commit to . . . [i]nvesting in our employees. This starts with compensating them fairly and providing important benefits. It also includes supporting them through training and education that help develop new skills for a rapidly changing world. We foster diversity and inclusion, dignity and respect.”).

33. See Andrew Ross Sorkin, World’s Biggest Investor Tells C.E.O.’s Purpose Is the “Animating Force” for Profits, N.Y. TIMES (Jan. 17, 2019), https://www.nytimes.com/2019/01/17/business/dealbook/blackrock-larry-fink-letter.html (highlighting that Larry Fink, CEO of BlackRock, told CEOs that “it was crucial that businesses also made ‘a positive contribution to society’”); Bill McNabb, The Purpose Debate: Former Vanguard CEO Weighs in on “Purpose” & ESG, BDS. & DIRS., https://www.directorsandboards.com/articles/singl-purpose-debate-former-vanguard-ceo-weighs-%E2%80%98purpose%E2%80%99-esg (last visited Oct. 23, 2020) (former Vanguard CEO acknowledging that he “always said that in business, if you do the right thing, you win. A purpose provides a company with a ‘true north’—a way to ensure any decision made serves a company’s collective goal. Often, a company’s core principles align with an effort to serve a greater good. For example, at Vanguard, that purpose was, and remains, putting people over profits by taking a stand for investors, treating them fairly, and giving them the best chance for investment success.”). Of course, institutional investors are unlikely to admit that their own policies have been the largest driving force behind the gigantic leap in CEO compensation, but it was in fact institutional investors and their academic allies who pushed for the idea of paying CEOs in less certain forms of compensation, especially stock options with asymmetric risk and that are not aligned with the interests of regular stockholders or company workers, and making clear that the way to get rich was to focus on stock price, stock price, stock.
Whether because of a belated recognition that they hold the capital of American workers who need a capitalist system that creates good jobs at good wages if they are to build wealth, the fact that these worker-investors need corporations to focus on sustainable, long-term wealth creation to provide a sound basis for their retirements,\footnote{During the last three decades, the percentage of Americans who have come to rely on the stock market’s performance for their retirement has rapidly increased as the percentage of Americans enrolled in pension (or defined benefit) plans has declined substantially. Monique Morrissey, The State of American Retirement, ECON. POL’Y INST. (Mar. 3, 2016), https://www.epi.org/publication/retirement-in-america/#chart1; see also generally William A. Birdthistle, Empire of the Fund (2016). Because “[c]ompensation is the largest source of income for all but the highest income groups, accounting for roughly two-thirds of total [expanded cash income],” American workers’ wealth and ability to put money into 401(k) plans for retirement comes from their access to continued employment. Joseph Rosenberg, Measuring Income for Distributio


nal-Analysis.PDF. After wage income, for all but the richest Americans, government transfer payments account for the rest of worker income. Id. (“Transfer payments are an important income source for the bottom quintiles, but provide smaller shares of income for higher income groups. Business and investment income represent less than 10 percent of ECI for taxpayers in the bottom 80 percent of the income distribution, but more than 50 percent of income for taxpayers in the top 1 percent. Retirement income remains fairly constant as a share of income throughout most of the income distribution, accounting for slightly less than 10 percent of [expanded cash income] for taxpayers between the 20th and 95th percentiles.”). Therefore, wage increases are much more important to workers than stock returns. But these American worker-investors are, by federal policy, effectively required to turn over a part of their salary to institutional investors to hold until the worker-investors hit age fifty-nine. Anne Tucker, Flawed Assumptions: A Corporate Law Analysis of Free Speech and Corporate Personhood in Citizens United, 61 CASE W. RES. L. REV. 497, 537 (2011) (“Stock ownership is no longer a voluntary activity. . . . The rapid rise in stock ownership has been fueled by the proliferation of defined-contribution retirement plans provided by employers.”); Leo E. Strine, Jr., Toward Common Sense and Common Ground? Reflections on the Shared Interests of Managers and Labor in a More Rational System of Corporate Governance, 33 J. CORP. L. 1, 4 (2007) (“[M]ost ordinary Americans have little choice but to invest in the market. They are in essence ‘forced capitalists,’ even though they continue to depend for their economic security on their ability to sell their labor and to have access to quality jobs.”). It is these institutional investors, not the worker-investors, who determine how the capital of these investors is deployed and its voting power wielded. Ian Ayres & Quinn Curtis, Beyond Diversification: The Pervasive Problem of Excessive Fees and “Dominated Funds” in #401(k) Plans, 124 YALE L.J. 1476, 1485 (2015) (noting that “[t]he most common type of investment options in 401(k) plans are mutual funds” and that “[a] typical 401(k) menu provides around fourteen investment options,” most of which are mutual funds). Unlike defined benefit plans, which guarantee workers a stable source of income through retirement, the modern trend toward defined contribution plans (that is, 401(k) plans) means that workers’ ability to retire—and have their savings grow—depends on stock market gains (and having a well-paying job that allows them to save for retirement).} or because institutional investors are feeling political price. Jay C. Hartzell & Laura T. Starks, Institutional Investors and Executive Compensation, 58 J. FIN. 2351, 2351–52 (2003) (finding “that institutional ownership concentration is positively related to pay-for-performance sensitivity of executive compensation and negatively related to the level of compensation, even after controlling for firm size”); Fernandes, Ferreira & Murphy, supra note 21, at 325–32 (showing that greater institutional ownership by U.S. institutional investors is associated with both higher pay and increased use of equity-based compensation for CEOs of both U.S. and non-U.S. firms). Notably, the period of the postwar era in which stockholders were less influential was one in which CEOs and top managers were paid far less, were much more aligned with the rest of the workforce, and where CEO pay was not a salient political issue because there was no plausible basis for concern. And institutional investors are not alone in this critique. As Professor David Webber has noted, the pension plans of unionized workers have also contributed to a corporate governance system that is far more responsive to stockholders needs than the needs of its other constituents. See generally David Webber, The Other Janus and the Future of Labor’s Capital, 72 VAND. L. REV. 2087 (2019); David Webber, The Use and Abuse of Labor’s Capital, 89 N.Y.U. L. REV. 2106 (2014).
pressure themselves, mainstream mutual funds are beginning to speak up about the social responsibility of corporations—so-called EESG.35 High-profile situations in which top corporate management engaged in sexual harassment or discrimination have led to increased calls for corporations to operate workplaces in which employees do not face unwelcome conduct and that are tolerant of diversity in beliefs and sexuality.36 Recognition that we have far from overcome our history of racial discrimination has led to renewed focus on inclusion.37


36. See, e.g., Thomas Ivey, Leif King & Sonia Nijjar, The California Board Diversity Requirement, HARV. L. SCH. F. ON CORP. GOVERNANCE (Oct. 16, 2018), https://corpgov.law.harvard.edu/2018/10/16/the-california-board-diversity-requirement (noting that California is the first state to mandate that publicly held corporations headquartered in California include female directors on their boards); Anna Windemuth, Note, The #MeToo Movement Migrates to M&A Boilerplate, 129 YALE L.J. 488 (2019) (documenting the rise of representations in M&A contracts related to sexual harassment); David A. Katz & Laura A. McIntosh, Corporate Governance Update: Shareholder Activism is the Next Phase of #MeToo, N.Y.L.J. (Sept. 2018), https://www.law.com/newyorklawjournal/2018/09/26/shareholder-activism-is-the-next-phase-of-metoo/ (highlighting that the “pension fund giant CalPERS revised its corporate governance principles, adding a new policy emphasizing the board’s role ‘in setting a high-performance corporate culture,’ and urging every public company board to ‘develop and disclose its efforts towards establishing effective corporate culture, including its anti-harassment policy.’ The new policy supports disclosure of all settlements, including sexual harassment settlements, involving an executive or member of the board. CalPERS also added language to its policy on human capital management practices to specifically emphasize the importance of preventing harassment of any kind, including sexual harassment.”); see also generally James A. Fanto, Lawrence M. Solan & John M. Darley, Justifying Board Diversity, 89 N.C. L. REV. 901 (2011); Jill E. Fisch & Steven Davidoff Solomon, Centros, California’s “Women on Boards” Statute and the Scope of Regulatory Competition, 20 EUR. BUS. ORG. L. REV. (forthcoming 2020), https://scholarship.law.upenn.edu/cgi/viewcontent.cgi?article=3077&context=faculty_scholarship; Yaron Nili & Darren Rosenblum, Board Diversity by Term Limits?, 71 ALA. L. REV. 211 (2019).

And a business reality has come to the fore. For many businesses in the newer tech-driven economy, the primary kind of capital relevant to their profitability is human capital.\textsuperscript{38} Business leaders are beginning to realize that the costly cycle of replacing workers with new workers in a dynamic market is wasteful and that, with appropriate investments, American workers—who have never been more educated, productive, or capable of learning new skills—can transition to the new roles the company needs to stay competitive if the company provides them with the relevant training to make the transformation.\textsuperscript{39} And, of course, the American people are smart enough to recognize that if productivity gains are not on track with the past for good reasons—the difference in gains for society between the next-generation iPhone and the current one is not as seismic as when computers became functional; cars replaced horses; and dishwashers, refrigerators, and washer/dryers became ubiquitous—then there is no reason that the top managers with the most control over production techniques should be rewarded with huge increases while other workers are not.

Recognizing in part that twenty-first century corporate success will be tied more to labor than to physical plants, the SEC recently adopted changes to Regulation S-K that would create a more principles-based approach to public investing-in-inclusion-diversity?switchLocale=y&siteEntryPassthrough=true (last visited Oct. 23, 2020) (making the case that diversity and inclusion affect the companies' long-term performance); Cheryl L. Wade, Corporate Compliance that Advances Racial Diversity and Justice and Why Business De-regulation Does Not Matter, 49 LOY. U. CHI. L.J. 611, 612 (2018) (arguing that “[b]usiness leaders can design more effective diversity programs and ethical and compliant corporate cultures that promote rather than suppress racial equity if they understand the impact that continuing societal discrimination has on corporate cultures’); Mike Chen, George Mussalli & Yosef Zweibach, Decoding Quant ESG, HARV. L. SCH. F. ON CORP. GOVERNANCE (Nov. 10, 2018), https://corpgov.law.harvard.edu/2018/11/10/decoding-quant-esg/ (including racial equality as part of the “S” in ESG).


39. See The Productivity—Pay Gap, supra note 1 (showing that from 1979 to 2018, American worker productivity grew by 69.6 percent, whereas compensation rose by only 11.6 percent, compared to the period of 1948 to 1979, when productivity grew by 108.1 percent and wages grew commensurately at 93.2 percent); Overall Educational Attainment, PEW RES. CTR. (Nov. 2012), https://www.pewsocialtrends.org/2012/11/05/section-1-overall-educational-attainment/ (showing that Americans are more educated than ever, with 57 percent of Americans over 25 having some college education compared to only 22 percent in 1971); Austan Goolsbee, Glenn Hubbard & Amy Ganz, A Policy Agenda to Develop Human Capital for the Modern Economy, ASPEN INST. (Feb. 4, 2019), https://www.aspeninstitute.org/longform/expanding-economic-opportunity-for-more-americans/a-policy-agenda-to-develop-human-capital-for-the-modern-economy/ (proposing, for example, using community colleges as opportunities for companies to provide their workforces with mid-career training opportunities); Joseph B. Fuller et al., Your Workforce Is More Adaptable Than You Think, HARV. BUS. REV. (May/June 2019), https://hbr.org/2019/05/your-workforce-is-more-adaptable-than-you-think (arguing that workforces are ready to adapt to the changing economic and technologic climate if corporations provide the appropriate culture of learning and support).

company reporting about their workforces. Historically, Regulation S-K has only required public companies to disclose the number of people employed. But the amendment will require public companies “to provide a description of the registrant’s human capital resources, including in such description any human capital measures or objectives that management focuses on in managing the business, to the extent such disclosures would be material to an understanding of the registrant’s business taken as a whole.” In his prepared statement upon the adoption of these amendments, SEC Chairman Jay Clayton noted that he “fully support[ed] the requirement in today’s rules that companies must describe their human capital resources, including any human capital measures or objectives they focus on in managing the business, to the extent material to an understanding of the company’s business as a whole. From a modernization standpoint, today, human capital accounts for and drives long-term business value in many companies much more so than it did 30 years ago.” Although the regulation did not go as far as some would have wanted and mandate certain specific disclosures related to public company workforces, the fact that boards of public companies will now be required to consider the material aspects of their workforce and provide material information to the public should only place more emphasis at the board level of workers and workforce issues.

The human and economic crisis caused by the COVID-19 pandemic is likely to make issues related to the fair treatment and economic security of American workers even more salient. Within days of public health-required shutdowns, huge public companies that had benefited from a substantial tax cut and ten years of economic recovery laid off workers because they did not have reserves to weather even a short period without revenue. That many of these companies had used the benefits they received from the tax cuts to engage in large stock buybacks and otherwise deliver returns to stockholders, but could not protect their workers, was not lost on the public or policy-makers. The unexpected

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42. Id. at 63737.
44. See Allison Herren Lee, Regulation S-K and ESG Disclosures: An Unsustainable Silence, U.S. SEC. & EXCHANGE COMMISSION (Aug. 26, 2020), https://www.sec.gov/news/public-statement/lee-regulation-s-k-2020-08-26 (“And we have declined to go beyond merely introducing the topic of human capital generally, despite investors’ views that this is not nearly enough. I would have supported today’s final rule if it had included even minimal expansion on the topic of human capital to include simple, commonly kept metrics such as part time vs. full time workers, workforce expenses, turnover, and diversity. But we have declined to take even these modest steps.”); Rulemaking Petition, Human Capital Management Coalition, U.S. SEC. & EXCHANGE COMMISSION (July 6, 2017), https://www.sec.gov/rules/petitions/2017/petn4-711.pdf (calling on the SEC to require greater disclosure concerning human capital).
46. See William Lazonick, CEOs Gorged on Buybacks for Years. Now They Want Bailouts, BARRON’S (Mar. 26, 2020), https://www.barrons.com/articles/ceos-gorged-on-buybacks-for-years-now-they-
human and economic emergency caused by the COVID-19 pandemic will only increase societal concern about the fair pay and safety of workers, especially because the workers who were expected to continue to work during the shutdown and expose themselves to a heightened risk of exposure tended to be at the low end of the wage scale and disproportionately comprised of Black people.\textsuperscript{47}

For all these reasons, it seems likely that corporate boards will be required in the coming decade to dedicate more time to considering how their companies treat their entire workforce; the appropriate incentive systems that should exist not just for top management, but the whole employee complement; and the appropriate gainsharing that should exist among the company’s employees, stockholders, and top management with a view toward the sustainable success of their companies in the long run. Situating this responsibility and the corresponding concerns regarding human resources issues like diversity and employment law compliance will require careful thought if it is not to contribute to pressures to proliferate another board committee and expand board size.

In the American context, it also seems that the demand for more worker voice and leverage within the corporate polity itself will more likely manifest in a call for board committee reform and enhanced mandates than in a statute giving workers the right to elect directors. And for business leaders who do not embrace codetermination and wish to avoid it, effective action is the best way to show that a more fundamental alteration of the corporate power structure is not required.

\textbf{II. ONE PART OF AN EFFECTIVE AND EFFICIENT ANSWER: A RECONCEIVED COMPENSATION COMMITTEE WITH A BROADER, MORE COMPREHENSIVE MANDATE}

To address the increased demand that boards focus more on how the company treats its workforce in an efficient and effective way, the most sensible answer is for the mandated board committee that is required to address the related area of top management compensation—the compensation committee—to

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\textsuperscript{47} Susan Lund et al., \textit{Lives and Livelihoods: Assessing the Near-Term Impact of COVID-19 on US Workers}, McKinsey (Apr. 2020) (finding that 86 percent of vulnerable jobs—that is, jobs that could be lost, cut, or furloughed because of the COVID-19 pandemic—paid less than $40,000 per year); Kylie McQuarrie, \textit{The Average Salary of Essential Workers} in 2020, \textsc{Business.org} (May 11, 2020), \url{https://www.business.org/finance/accounting/average-salary-of-essential-workers} (showing that “in every state, the average salary for essential workers is far below the state’s average”); Elise Gould & Valerie Wilson, \textit{Black Workers Face Two of the Most Lethal Preexisting Conditions for Coronavirus—Racism and Economic Inequality}, \textsc{Econ. Pol’y Inst.} (June 1, 2020), \url{https://www.epi.org/publication/black-workers-covid} (finding that Black workers are more likely to be frontline workers).
expand its perspective and become a committee focused on the company’s workforce as a whole.⁴⁸ We hesitate to call for this reconception of the compensation committee to be deemed a “human capital” committee for two reasons. First, we have always balked at referring to human beings as capital because that seems reductive and demeaning. Second, it is critical to the best interests of workforces that boards of directors and top management be compelled to consider more directly the adequacy and fairness of the pay received by the company’s overall workforce. For that reason, and without denying others the chance to come up with a better name, we will hew to the traditional compensation committee label and explain why an appropriately expanded set of duties for this key board committee would make sense.

Reconceptualizing the compensation committee starts with the committee and the whole board understanding how the company’s gainsharing among stockholders, top management, and the overall workforce has changed over time and establishing metrics to track the workforce’s share of gains in productivity and profitability going forward, with a firm historical baseline in mind.⁴⁹ That baseline should also include historical data regarding the entire economy and relevant industries during the last half century so the company can make decisions with an awareness of the full context. It is difficult to engage in fair gainsharing if you are blind to the facts about it. The reconceived compensation committee should consider what balance is fair and will best align the interests of all stakeholders in sustainable wealth creation and develop compensation plans for the board that implements that goal. Those plans should, of course, recognize that stockholders have a right to expect the company to deliver them a solid, long-term return and seek to encourage employees to work hard to achieve that objective, realizing that no constituency has a deeper incentive to secure the sustainable profitability of the company than its workers. This alignment should take into account the need for workers to primarily share in gains through increases in their pay, but could also involve using corporate stock to match employee contributions to 401(k) programs and other supplemental means that increase employee ownership. But ultimately, what is required is that the reconceived compensation committee understand how the company shares gains among top management, workers, and stockholders and oversees the implementation of compensation policies that reflect the value determination

⁴⁸. Both NYSE and NASDAQ rules require public company boards to have, effectively, an independent compensation committee. See NYSE Listed Company Manual § 303A.05 (2020); Nasdaq Listing Rule 5605(d)(2) (2020).

⁴⁹. For instance, several metrics in the academic literature measure the sensitivity of top management’s compensation relative to stock price and the company’s value. See Michael C. Jensen & Kevin J. Murphy, Performance Pay and Top-Management Incentives, 98 J. POL. ECON. 225, 226 (1990) (discussing the dollar-on-dollar metric, which measures how much a $1,000 increase in firm value increases executive compensation); Brian J. Hall & Jeffrey B. Liebman, Are CEOs Really Paid Like Bureaucrats?, 113 Q.J. ECON. 653, 671–72 (1998) (discussing the equity returns proxy, which measures the change in the executive’s stock and stock options for every one percent increase in firm value). Similar metrics, appropriately tailored to the size, complexity, and composition of the company’s workforce, could likewise be developed on a basis that is relevant to specific companies in specific industries.
the committee, and the board as a whole, have made about that fundamental issue.

This information base and value judgment should be of great merit when it
comes to top management pay itself. Put bluntly, boards (and institutional inves-
tors) will be more likely to constrain top management pay in sensible ways if
they are able to situate that pay in the broader context of how the company
pays its overall workforce and rewards it for increases in productivity and profit-
ability or requires it to sacrifice when times are hard. If, for example, the com-
pany’s workforce is getting no raise, does it really make sense to give top
management an increase for “managing through tough times”? And if the com-
pany is doing well after a period of employee sacrifice, are employee raises keep-
ing up with gains for stockholders and the CEO? Does the company have a goal
of paying its CEO and top management at or above the 75th percentile of the
industry average? If so, does this goal extend to all company management? To
all company employees, or just to top management? If the latter, why?

If the board has a better sense of how the entire workforce is compensated and
the importance of the workforce to the company’s plan for selling products and
services, the board is also better positioned to understand what will have the
most important effect on productivity. Is it increases to top executive compensa-
tion? Or increases that motivate a much greater number of company employees?
An additional $5 million to a CEO is 5,000 bonuses worth $1,000 apiece or sus-
tainable increases for the many. Which use of funds is more likely to help the
company be sustainably profitable?

This broader focus will result in directors who have a better grasp of how
human talent matters for the company’s business strategy and operations. Per-
haps it is just the magic four or five at the top who really have a bottom-line im-
pact, or perhaps—and much more likely—the overall workforce’s productivity is
more vital to the company’s profitability, and providing all the company’s work-
ners with quality pay and the opportunity for continuous training, employment,
and advancement makes good business sense. And, of course, it is not illegi-
timate for the board to use its discretion over business affairs to reward employ-
ees when there are funds that allow for doing so without endangering a good
return for stockholders. But without taking a bigger-picture view when doing
so, boards have seemed to use this discretion primarily to drive ever-increasing
levels of top executive pay and create an ever-widening chasm between the C-
suite and the rest of the workforce.

There are other functional reasons why a broader mandate for the compensa-
tion committee makes sense. A core area of legal compliance involves the
workforce. Legal regimes require that workers be accorded a minimum wage,
federally mandated health benefits, safe working conditions, overtime pay for

creased profitability for companies).
extra hours, and other protections. Refreshingly, concern about corporate social responsibility has grown to embrace workers, and organizations evaluating corporate EESG performance are including dimensions relating to the company’s treatment of its workforce.\textsuperscript{51} To address these integrally related tasks effectively and efficiently, it makes sense to vest responsibility for them in a committee with an existing mandate in the compensation area, which should therefore be more experienced and familiar with employment-related issues and should have an ongoing reporting relationship with key company officers in the HR space.

By this means, it is more feasible to identify directors with skills relevant to doing a good job in the area of managing the company's workforce, and to create a company-wide plan culminating in a board that is best designed to meet the standards the company sets for itself. This allocation of responsibility will also spread the work of the board more evenly and avoid having other committees of the board, notably the audit committee, bear too much weight, and minimize the risk that non-financial risks in the HR area receive too little attention.

Similarly, to the extent that society has begun to recognize that companies have an ethical and moral responsibility not only to their own direct employees but also to those of the contractors it regularly uses, the compliance and EESG functions in that area also belong in a reconceived compensation committee. A company cannot hold itself out as paying a living wage if it outsources the daily maintenance of its facilities to contractors who do not pay such a wage. A company cannot say it provides a safe and nonhostile working environment if it outsources production to contractors that operate dangerous facilities and subject their line workers to harassment from their bosses. When a company sets standards for itself, that should include those whom its contractors regularly employ, and the adherence to those standards should be tracked in a coherent way by company management and the board.

III. PRACTICAL STEPS TOWARD AN EFFECTIVE AND EFFICIENT RECONCEIVED COMPENSATION COMMITTEE

For all these reasons, the efficiency and quality case for a reconceived compensation committee is compelling. But, you might ask, how might one consider the mission of a reconceived compensation committee, one that has a mandate not just to set top management pay but also to ensure that the company has good and fair practices to compensate its workforce from top to bottom? What is feasible if we recognize that it is unlikely to be realistic or efficient for a board

committee to enmesh itself in the details of company pay and promotion practices throughout all of its operations?

As with any complex human endeavor, issues of balance emerge that require the exercise of judgment. For a board committee to be effective, it must have a solid grasp of the essentials but avoid becoming ensnarled in the particulars and confusing its role with that of management. Candidly, however, the area of employee compensation seems to be one where there is little risk of the board going overboard to get into details and where there is strong evidence that boards currently know too little about their company’s pay and overall workforce and labor strategies.

Because we are so far from perfection, it is likely best for the reconceived compensation committee to focus on getting a good lens on the big picture in terms of how the company pays and treats its workforce. The committee could ask for company management and advisors to identify, both as a company-wide matter and for major business lines, data like the mean and median pay and benefits package of:

- the top 10 employees;
- the top 10 percent;
- the top 25 percent and each quartile thereafter; and
- the bottom 10 percent.

This information should be placed in the context of the information the compensation committee has gathered regarding gainsharing with stockholders and growth in company productivity and profitability, allowing for a more thoughtful determination of which compensation plan is not only fairest but is also most likely to provide the greatest impetus for sustainable profitability.

Similar data, adjusted for the realities of the contracting situation, should be developed for the workers of company contractors who regularly work for the company. For example, if company facilities are regularly cleaned and maintained by the employees of a contractor, their pay and benefits should be identified, known, and situated within the company’s pay and benefits structure, and likewise if the company’s customer call center is staffed by contract employees. And over time, the reconceived compensation committee should go further and understand the treatment of workers throughout its supply chain, including workers employed by key suppliers. A company cannot be a good corporate citizen by treating only its employees fairly while allowing workers crucial to its production and supply chain to receive substandard wages and work in unsafe conditions. Corresponding to this data should be basic information about the

52. For an incisive essay on how more information about what workers throughout the company are paid could improve the well-being of workers generally and promote fairer corporate practices, see Benjamin Harris, What If Companies Were Required to Tell Workers What Their Colleagues Earned?, HARV. BUS. REV. (Mar. 14, 2018), https://hbr.org/2018/03/what-if-companies-were-required-to-tell-workers-what-their-colleagues-earn.
type and number of the key employees in each category in terms of their function, educational level, skill set, and relevance to the business line in which they are employed. The same type of information would be identified for contracted workers in the company’s supply chain.

This information would provide the compensation committee with an appropriate level of detail about the company’s deployment of its workforce and how it relates to management’s business strategy. Such information will also assist the board with answering pertinent and relevant questions, such as, “What are the employee functions most critical to the company’s ongoing vitality? And how is the company treating the workers essential to its operations?” As the reconceived compensation committee functions over time, one can imagine the discussions broadening to include big-picture discussions of turnover rates, the extent to which the company retraining existing workers to master new skills or engages in replace and rehire strategies, and other inquiries that could help ensure that the company has a well-qualified, productive, and fairly compensated workforce.

These discussions need not enmesh the compensation committee or the board in individual compensation or workforce decisions—decisions best left to management’s business judgment. But this information will provide the board with a comprehensive picture of the company’s existing workforce, how it is compensated, and how that compensation fits into the company’s global compensation scheme. That comprehensive picture will allow the board to serve its proper function of setting policy for management to implement and holding management accountable for implementing the board’s policy. For instance, the board could rightfully set guidance that this year, corporate performance warrants granting all workers a cost-of-living increase but only warrants granting the top quartile of performers additional raises and leave to management the specific determination of the top quartile. Likewise, the board could emphasize that a focus on retention and retraining should be a priority, while allowing managers to determine the appropriate skills that workers need for the corporation to thrive in the future. In this vein, stopping at just information about the workforce, how they are compensated, and how they are treated is a first, but incomplete, step toward the compensation committee taking a comprehensive view towards how the company treats its workers. To promote coherence and work toward common objectives, the board should also understand the basic process management engages in for setting employee compensation and the extent to which the company in fact bargains with workers or gives them any leverage. If there are metrics that management uses in this process, the board should understand them. These can then be compared and lined up against the board’s own approach in setting top management pay.

For example, has the board discussed the company’s philosophy toward its employees’ right to form a union? Has the board determined, as part of its EESG goal-setting process, whether it is consistent with due regard for its employees to be anti-union? And if it determines that due regard for its workers should mean facilitating their free right to choose a union and not impeding
it, has the company implemented procedures and policies to ensure that management is faithful to that approach?

By contrast, if the company decides to adopt an anti-union approach, it should reconcile that with whatever EESG commitments it is making to workers and be prepared to reconcile them to the workforce and the public. But it should also reconcile that approach with other company practices. For example, if the company opposes unionization, does it nonetheless pay for a negotiator-lawyer for the CEO to bargain against the company for higher pay? Why does the board consider it okay to oppose the workers’ voice but accord the CEO a highly paid negotiator? And why is the company against unionization, and is that consistent with its overall commitment to good EESG practices?

Inquiries of this kind will ensure top-to-bottom coherence and yield valuable insights into the company’s business strategy and its actual adherence to rhetoric about its regard for its workforce. By way of further example, the reconceived compensation committee should ask this specific question: “Is the board using metrics and factors as to top management pay and not applying the same metrics to company employees?” As was adverted to previously, there has long been an obsession with paying CEOs at or above the 75th percentile of the industry, an obsession that creates a ratchet effect. If metrics like these apply at the top, why do they not sensibly apply throughout the workforce? Perhaps they do not sensibly apply at all to any class of employees, but the point is that by examining the incentive system in a more comprehensive way, the board should be able to make better decisions itself and—as important—encourage the managers, who will necessarily make the bulk of decisions, to themselves think more deeply and incisively about how they are treating and motivating their workforce.

Of most salience to society, the board will be better situated to analyze the basic question of gainsharing among employees, top management, and stockholders we view as fundamental and to make more enlightened decisions. When the board sets top management pay, it will not be able to avoid examining whether the top management’s pay makes sense in light of how the company is paying other employees, whether incremental additions to pay will have the most effect if concentrated at the top or spread more widely, and whether the

53. John Bizjak, Michael Lemmon & Thanh Nguyen, Are All CEOs Above Average? An Empirical Analysis of Compensation Peer Groups and Pay Designs, 100 J. FIN. ECON. 538, 548 (2011) (reporting that “[a]ccording to RiskMetrics Group 99.5% of firms in the S&P 1500 targeted pay at or above the median of their peer group”); see also Steven Clifford, How Companies Actually Decide What to Pay CEOs, ATLANTIC (June 14, 2017), https://www.theatlantic.com/business/archive/2017/06/how-companies-decide-ceo-pay/530127/ (“And every board I have ever sat on or researched benchmarked itself at the 50th, 75th, or 90th percentile, therefore targeting CEO pay at similarly exalted levels. Benchmarking below the 50th percentile says, We are a lousy company and don’t even aspire to be better. So in this sense all CEOs are above average: To be benchmarked at or above the 50th percentile, they need not do anything other than report to a board that considers its own company exceptional.”); Ron A. Laschever, Keeping Up with the CEO Jones: Benchmarking and Executive Compensation, 93 J. ECON. BEHAV. & ORG. 78, 78–79 (2013) (finding “that companies prefer to choose as their benchmark peers with similar firm characteristics, for CEO compensation, this effect is countered by a preference for firms with higher-than-their-own CEO compensation”).
workforce as a whole and not just top management is being fairly compensated when the company’s productivity and profitability increases.

Furthermore, the compensation committee’s thinking about worker pay and fair gainsharing should also include considering whether the company is fairly treating workers of color—particularly African Americans—and women. Companies have a legal obligation to pay all workers performing equivalent work equally, but there is evidence that Black workers and women still get short-changed in the workplace.54 For that reason, there is an increased recognition that to operate a fair and inclusive workplace, a company must ensure that workers are not underpaid or denied promotional and training opportunities on the basis of their race or gender.

A disciplined focus on EESG demands that the board determine and disclose its policy for fair gainsharing so that workers receive their due share of increases in productivity and profitability. Likewise, that focus requires ensuring that employees are treated with respect and dignity and have a workplace that is welcoming and inclusive. To further aid in this thought process, the compensation committee should be sure to do what it does in other areas. Boards are often keenly aware of ISS policies about corporate governance, credit agency ratings, and analyst reports about stock price. But there are also surveys that bear on how companies treat their employees.55 There are surveys that rank the best and worst employers.56 The labor movement produces reports and comments on employers who do not respect the legal rights of workers to organize.57 There are organizations that promote diversity and inclusion, oppose discrimination and sexual harassment, and engage in efforts to monitor corporate behavior.58 The compensation committee should require management to brief it on the reputation the company has in these areas and to provide it with copies of

54. The Gender Wage Gap: 2018, INST.WOMEN’S POLY RES. (Mar. 2019), https://iwpr.org/wp-content/uploads/2019/03/C478_Gender-Wage-Gap-in-2018.pdf (“In 2018, the ratio of women’s to men’s median weekly full-time earnings was 81.1 percent. . . . Hispanic women’s median weekly earnings in 2018 were $617 per week of full-time work, only 61.6 percent of White men’s median weekly earnings, but 85.7 percent of the median weekly earnings of Hispanic men (because Hispanic men also have low earnings). The median weekly earnings of Black women were $654, only 65.3 percent of White men’s earnings, but 89.0 percent of Black men’s median weekly earnings.”); Racial, Gender Wage Gap Persist in U.S. Despite Some Progress, P E W RE S. CTR. (July 1, 2016), https://www.pewresearch.org/fact-tank/2016/07/01/racial-gender-wage-gaps-persist-in-u-s-despite-some-progress/ (“Among full- and part-time workers in the U.S., blacks in 2015 earned just 75% as much as whites in median hourly earnings and women earned 83% as much as men.”); see also generally CAROLINE CRIADO PEREZ, INVISIBLE WOMEN: DATA BIAS IN A WORLD DESIGNED FOR MEN (2019).


relevant reports and commentary. And, as important, the committee should be briefed on objective data within the company’s control regarding key issues relevant to the well-being and productivity of its workforce and the effectiveness of the company’s practices. Information of this kind should help management understand that the tone at the top regarding fair treatment of employees, openness or hostility to unions, and the atmosphere in the workplace in terms of diversity and freedom from harassment emanates from a board-level decision and that management must adhere to that decision in its treatment of employees at all levels of the organization. To aid in comprehending this data, particularly in the early stages of its broadened role, the reconceived compensation committee may turn to external experts—similar to what they currently do in the executive compensation realm—to help collect, aggregate, and analyze the data in concert with the company’s internal HR professionals.

This point is important in light of another reality. There is an increasing recognition that top management pay should depend in part on the company’s adherence to high standards of integrity, responsibility to other stakeholders, and society. Thus, the broader information base suggested will give the board more than just a good read on the employee issues in EESG, but a better basis to decide on the incentive systems that exist within the organization. Incentives can either bring out the better angels of our nature or our devilish side.

If the balance of top management compensation is tilted toward the stock price and risk-taking, that can undercut the company’s commitment to good EESG practices. And the same can be true if, for example, the company’s salesforce and its managers must pump up sales to get good salaries, because that

59. Information of this kind might address (a) workforce satisfaction levels (obtained through surveys of workers); (b) employee turnover and retention; (c) percentage of managerial jobs filled by promotion from within versus hiring from the outside; (d) annual training budget and priorities; (e) ability to maintain current workforce at existing pay levels in the event of a recession; (f) workforce safety (including aggregate data on injuries, reports of harassment, and claims of unfair treatment); and (g) racial and gender diversity within the workforce.


creates incentives for selling customers things they do not need. Likewise, there are also key executives within the company whose very reason for being is to constrain overreach and to ensure legal compliance and a strong ethical culture. Does the company’s compensation system appropriately recognize the importance of these executives? Or does it hold them down in pay because they do not run “profit centers”?

As to other HR-related issues of compliance and EESG, the reconceived compensation committee should carry out an exercise to create an alignment matrix that identifies overlapping areas of legal compliance and EESG concerns and use that matrix to develop a plan for adopting company principles, goals, and corresponding standards and metrics that track whether the company is living up to its objectives. For example, to the extent that the company has set EESG objectives for worker health and safety, its plan for tracking attainment of those objectives should be integrated with its plan for ensuring compliance with legal requirements designed for that same purpose, such as OSHA. The same is true of company goals for a diverse workforce and workplaces free from harassment and discrimination. These goals should align with the company’s plan for tracking compliance with key statutes, like Title VII, Title IX, and corresponding state statutes and laws of other nations in which the company operates.

Answering these questions does not just promote an understanding of how the company treats its workforce or serve as good EESG policy but also will become increasingly necessary under the SEC’s recent revisions to Regulation S-K. Revised Regulation S-K will require all public companies to provide investors with a description of their “human capital resources to the extent such disclosures would be material to understand the [company’s] business.” Although the level and type of information that would be considered will vary by business, at least some of the information we have described above will be material to investors. Boards will be required to contemplate which information is material, and boards should use this as an opportunity not just to collect information but also to reinvigorate the compensation committee as a focused, policy-making body exploring issues affecting the company’s entire workforce. The reality is also that the European Union already requires large companies to disclose information about their workforces, and there are growing calls from institutional investors for U.S. companies to establish more meaningful disclosure

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63. Think the general counsel, the chief risk officer, or the chief compliance officer.

64. And does it hold similar line employees in these functions down in pay because they are not in profits centers, thereby potentially undermining the quality of the function itself?


about how respectfully and fairly the companies treat their workforces and invest in their employees to further sustainable profitability.67

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In this way, the reconceived compensation committee will become the subset of the board most deeply engaged in all aspects of the company’s relationship with its workforce and in efficiently ensuring that the company has a sensible plan for retaining and motivating human talent to achieve its business objectives. The compensation committee then also must have the clear mandate to ensure whatever obligations society imposes on the company to be a responsible employer—and whatever higher obligations of fairness and concern the company itself undertakes, are taken seriously and infuse the company’s business approach toward all those human beings whose labor is critical to the company’s success. Perhaps most of all, to the extent that corporate America wants capitalism to work for the many and to avoid more intrusive government action, a reconceived compensation committee can position companies to restore fair gainsharing so that the people whose sweat and ingenuity is the largest contributor to the creation of wealth through the corporate form again receive their fair share. Nothing would do more to prove that the recent Business Roundtable was not just high-minded talk but rather a reflection of a genuine commitment than for business leaders to do the right thing.